

**MAINE SCHOOL ADMINISTRATIVE
DISTRICT NO. 28**

Annual Financial Statements

For the Year Ended June 30, 2019

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Financial Statements
For the Year Ended June 30, 2019

Table of Contents

	<u>Statement</u>	<u>Page</u>
Independent Auditor’s Report		1-3
Basic Financial Statements:		
Government-wide Financial Statements:		
Statement of Net Position	1	7
Statement of Activities	2	8
Fund Financial Statements:		
Balance Sheet – Governmental Funds	3	9
Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds	4	10
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	5	11
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual – Budgetary Basis – General Fund	6	12
Statement of Fiduciary Net Position – Fiduciary Funds	7	13
Notes to Basic Financial Statements		14-34
Required Supplementary Information:		
Schedule of District’s Proportionate Share of the Net Pension Liability		35
Schedule of District Contributions – Pension		36
Schedule of District’s Proportionate Share of the Net OPEB Liability		37
Schedule of Changes in the District’s Total OPEB Liability and Related Ratios – Health Insurance		38
Notes to the Required Supplementary Information		39
	<u>Exhibit</u>	<u>Page</u>
Combining and Individual Fund Financial Statements:		
General Fund:		
Comparative Balance Sheets	A-1	43
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Budgetary Basis	A-2	44-46
Nonmajor Special Revenue Funds:		
Combining Balance Sheet	B-1	49
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	B-2	50
School Grants and Other Programs - Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	C	51
Fiduciary Funds:		
Combining Statement of Net Position	D	55

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Financial Statements
For the Year Ended June 30, 2019

Table of Contents, continued

	<u>Schedule</u>	<u>Page</u>
Schedules:		
Statement of Cash Receipts, Disbursements, and Changes in Cash Balances:		
Rockport Elementary School Activity Funds Agency Fund	1	59
Camden-Rockport Middle School Agency Fund	2	60
Schedule of Expenditures of Federal Awards	3	61

Independent Auditor's Report

Board of Directors
Maine School Administrative District No. 28

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Maine School Administrative District No. 28, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information for Maine School Administrative District No. 28, as of June 30, 2019, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted the management discussion and analysis section that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require the schedules related to the pension and OPEB liabilities, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Maine School Administrative District No. 28's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Maine Department of Education, and is not a required part of the basic financial statements.

The combining and individual fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2020, on our consideration of Maine School Administrative District No. 28's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Maine School Administrative District No. 28's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Maine School Administrative District No. 28's internal control over financial reporting and compliance.



February 21, 2020
South Portland, Maine

BASIC FINANCIAL STATEMENTS

These financial statements provide an overview of the financial position of all fund types and of the operating results by fund. They also serve as an introduction to the more detailed schedules that follow. The notes to the combined financial statements are an integral part of the basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Statement of Net Position
June 30, 2019

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 24,491,817
Accounts receivable	1,699
Due from other governments	199,599
Inventory	10,174
Capital assets, not being depreciated	14,550,286
Capital assets, net	14,124,145
Total assets	53,377,720
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to pensions	286,088
Deferred outflows of resources related to OPEB	139,568
Total deferred outflows of resources	425,656
LIABILITIES	
Accrued wages and benefits	1,389,299
Accounts payable	220,056
Unearned revenue	7,105
Accrued interest	331,159
Noncurrent liabilities:	
Due within one year	2,742,268
Due in more than one year	42,721,725
Total liabilities	47,411,612
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to pensions	26,536
Deferred inflows of resources related to OPEB	95,649
Total deferred inflows of resources	122,185
NET POSITION	
Net investment in capital assets	5,905,998
Restricted for capital projects and grants	252,139
Unrestricted	111,442
Total net position	\$ 6,269,579

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Statement of Activities
For the year ended June 30, 2019

Function/programs	Expenses	Program revenues			Net (expense) revenue and changes in net position
		Charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities
Governmental activities:					
Regular instruction	\$ 5,210,406	88,859	-	-	(5,121,547)
Special education	2,091,377	-	3,496	-	(2,087,881)
Other instruction	114,436	-	-	-	(114,436)
Student and staff support	1,024,447	-	-	-	(1,024,447)
System administration	461,774	-	-	-	(461,774)
School administration	716,405	-	-	-	(716,405)
Transportation	660,316	222,255	-	-	(438,061)
Facilities maintenance	2,364,088	75,219	-	-	(2,288,869)
Other	147,265	-	-	-	(147,265)
Maine PERS - on-behalf payments	932,961	-	932,961	-	-
Program expenditures	603,851	-	615,424	-	11,573
School lunch program	353,096	134,609	119,077	-	(99,410)
Interest expense	1,193,284	-	-	-	(1,193,284)
Capital maintenance	172,549	-	-	648,107	475,558
Total governmental activities	16,046,255	520,942	1,670,958	648,107	(13,206,248)
Total primary government	16,046,255	520,942	1,670,958	648,107	(13,206,248)

General revenues:

Local assessments	14,288,171
State allocation	683,665
Unrestricted investment earnings	28,699
Miscellaneous	9,384
Total general revenues and loss on disposal	15,009,919
Change in net position	1,803,671
Net position--beginning, as restated	4,465,908
Net position--ending	\$ 6,269,579

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Balance Sheet
Governmental Funds
June 30, 2019

	General Fund	Mary E. Taylor Building Fund	School Construction Fund	Capital Reserve Fund	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 3,495,230	5,164,236	15,323,622	-	508,729	24,491,817
Accounts receivable	1,699	-	-	-	-	1,699
Due from other governments	27,885	-	-	-	171,714	199,599
Interfund loans receivable	-	30	-	2,998,967	-	2,998,997
Inventory	-	-	-	-	10,174	10,174
Total assets	3,524,814	5,164,266	15,323,622	2,998,967	690,617	27,702,286
LIABILITIES AND FUND BALANCES						
Liabilities:						
Accrued wages and benefits	1,361,223	-	-	-	28,076	1,389,299
Accounts payable	121,399	32,056	66,601	-	-	220,056
Unearned revenue	-	-	-	-	7,105	7,105
Interfund loans payable	1,688,169	-	1,105,268	-	205,560	2,998,997
Total liabilities	3,170,791	32,056	1,171,869	-	240,741	4,615,457
Fund balances:						
Restricted by grantors and donors	-	-	-	-	252,139	252,139
Restricted - capital projects	-	5,132,210	14,151,753	-	236,482	19,520,445
Assigned	354,023	-	-	2,998,967	-	3,352,990
Unassigned	-	-	-	-	(38,745)	(38,745)
Total fund balances	354,023	5,132,210	14,151,753	2,998,967	449,876	23,086,829
Total liabilities and fund balances	\$ 3,524,814	5,164,266	15,323,622	2,998,967	690,617	
Amounts reported for governmental activities in the statement of net position are different because:						
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.						28,674,431
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds.						
Bonds payable						(38,630,919)
Unamortized bond premium						(3,072,990)
Capital leases						(440,039)
Net pension liability, including deferred outflows and inflows of resources						55,435
Total OPEB liability, including deferred outflows and inflows of resources						(3,072,009)
Accrued interest						(331,159)
Net position of governmental activities						\$ 6,269,579

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the year ended June 30, 2019

	General Fund	Mary E. Taylor Building Fund	School Construction Fund	Capital Reserve Fund	Other Governmental Funds	Total Governmental Funds
Revenues:						
Local assessments	\$ 14,288,171	-	-	-	-	14,288,171
Intergovernmental	1,620,122	-	-	-	617,220	2,237,342
Charges for services	311,114	-	-	-	134,609	445,723
Interest earned	25,830	32,474	470,703	-	2,869	531,876
Other revenues	84,603	-	144,930	-	117,281	346,814
Total revenues	16,329,840	32,474	615,633	-	871,979	17,849,926
Expenditures:						
Current:						
Regular instruction	5,255,960	-	-	-	-	5,255,960
Special education	2,091,377	-	-	-	-	2,091,377
Other instruction	114,436	-	-	-	-	114,436
Student and staff support	1,024,447	-	-	-	-	1,024,447
System administration	461,774	-	-	-	-	461,774
School administration	716,405	-	-	-	-	716,405
Transportation	665,360	-	-	-	-	665,360
Facilities maintenance	1,616,524	-	-	-	-	1,616,524
Other	147,265	-	-	-	-	147,265
Maine PERS - on-behalf payments	932,961	-	-	-	-	932,961
Program expenditures	-	-	-	-	603,851	603,851
School lunch program	-	-	-	-	340,186	340,186
Debt service	1,986,310	-	-	-	-	1,986,310
Capital outlay	86,650	104,915	13,548,091	-	-	13,739,656
Total expenditures	15,099,469	104,915	13,548,091	-	944,037	29,696,512
Excess (deficiency) of revenues over (under) expenditures	1,230,371	(72,441)	(12,932,458)	-	(72,058)	(11,846,586)
Other financing sources (uses):						
Proceeds from bond issuance	-	4,897,000	-	-	-	4,897,000
Premium on bonds issued	-	307,651	-	-	-	307,651
Proceeds from capital leases	86,650	-	-	-	236,482	323,132
Transfer from other funds	-	-	-	1,598,748	60,000	1,658,748
Transfer to other funds	(1,658,748)	-	-	-	-	(1,658,748)
Total other financing sources (uses)	(1,572,098)	5,204,651	-	1,598,748	296,482	5,527,783
Net change in fund balances	(341,727)	5,132,210	(12,932,458)	1,598,748	224,424	(6,318,803)
Fund balances, beginning of year	695,750	-	27,084,211	1,400,219	225,452	29,405,632
Fund balances, end of year	\$ 354,023	5,132,210	14,151,753	2,998,967	449,876	23,086,829

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the year ended June 30, 2019

Net change in fund balances--total governmental funds (from Statement 4)	\$	(6,318,803)
<p>Amounts reported for governmental activities in the statement of activities (Statement 2) are different because:</p>		
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.</p>		
Capital outlays	13,567,107	
Less: depreciation expense	<u>(835,391)</u>	12,731,716
<p>Debt and capital lease proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.</p>		
Repayment of bond and note principal	816,455	
Repayment of capital lease principal	103,327	
Amortization of bond premiums	244,508	
Bond proceeds	(4,897,000)	
Premium on bonds issued	(307,651)	
Capital lease proceeds	<u>(323,132)</u>	(4,363,493)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. More specifically, this represents:</p>		
Change in interest accrual	(267,937)	
Change in net pension liability, with related deferred outflows and inflows of resources	(580)	
Change in OPEB liability, with related deferred outflows and inflows of resources	<u>22,768</u>	(245,749)
<hr/>		
Change in net position of governmental activities (see Statement 2)	\$	1,803,671

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Statement of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual - Budgetary Basis - General Fund
For the year ended June 30, 2019

	General Fund			
	Budgeted amounts		Actual	Variance with final budget positive negative (negative)
	Original	Final		
Revenues:				
Local assessments	\$ 14,288,171	14,288,171	14,288,171	-
Intergovernmental	717,633	717,633	687,161	(30,472)
Charges for services	270,213	270,213	311,114	40,901
Interest earned	2,000	2,000	25,830	23,830
Other revenues	75,000	75,000	84,603	9,603
Total revenues	15,353,017	15,353,017	15,396,879	43,862
Expenditures:				
Current:				
Regular instruction	5,297,796	5,297,796	5,169,133	128,663
Special education	2,139,254	2,139,254	2,091,377	47,877
Other instruction	109,898	109,898	114,436	(4,538)
Student and staff support	1,033,010	1,033,010	1,024,447	8,563
System administration	516,842	516,842	461,774	55,068
School administration	723,812	723,812	716,405	7,407
Transportation	739,446	739,446	665,360	74,086
Facilities maintenance	1,675,901	1,675,901	1,616,524	59,377
Other	65,000	65,000	147,265	(82,265)
Debt service	1,986,310	1,986,310	1,986,310	-
Total expenditures	14,287,269	14,287,269	13,993,031	294,238
Excess (deficiency) of revenues over (under) expenditures	1,065,748	1,065,748	1,403,848	338,100
Other financing sources (uses):				
Budgeted use of fund balance	318,000	593,000	-	(593,000)
Transfer to Capital Reserve Fund	(1,323,748)	(1,598,748)	(1,598,748)	-
Transfer to School Lunch Fund	(60,000)	(60,000)	(60,000)	-
Total other financing sources (uses)	(1,065,748)	(1,065,748)	(1,658,748)	(593,000)
Net change in fund balance - budgetary basis	-	-	(254,900)	(254,900)
Reconciliation to GAAP basis:				
Change in accrued teacher summer salaries and accrued hourly payroll			(86,827)	
Net change in fund balance - GAAP basis			(341,727)	
Fund balance, beginning of year			695,750	
Fund balance, end of year			\$ 354,023	

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2019

		Agency funds
ASSETS		
Cash and cash equivalents	\$	57,333
Total assets		57,333
LIABILITIES		
Amounts held for student groups		57,333
Total liabilities	\$	57,333

See accompanying notes to basic financial statements.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements

THE REPORTING ENTITY

Maine School Administrative District No. 28 (District) is located in Knox County in the central coastal region of Maine. The District was organized in 1964 and provides elementary education for its member towns of Camden and Rockport.

This report includes all funds of the District. An analysis of certain criteria was made to determine if other governmental units should be included in this report. In evaluating how to define the reporting entity for financial reporting purposes, management has considered all potential component units. The criterion used defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens.

It is the District's judgment, based on all pertinent facts derived from the analysis of these criteria that there are no entities that would be considered potential component units within the District that should be included as part of these financial statements.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Maine School Administrative District No. 28 conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant of such policies:

A. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

1. Government-wide Financial Statements:

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

2. Fund Financial Statements:

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The fiduciary fund is reported by type.

B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and fiduciary.

1. Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

General Fund - The General Fund is the general operating fund of the District. All revenues not allocated by law or contractual agreement to another fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs not paid through other funds.

Mary E. Taylor Building Fund – The Mary E. Taylor Building Fund is used to account for financial resources segregated for the renovation of the Mary E. Taylor building. Such resources are derived principally from proceeds of general obligation bond issues

School Construction Fund - The School Construction Fund is used to account for financial resources segregated for the construction of the new middle school. Such resources are derived principally from proceeds of general obligation bond issues.

Capital Reserve Fund - The Capital Reserve Fund is used to account for financial resources segregated for capital needs. Such resources are derived primarily from transfers from the General Fund.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

2. Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension-trust funds, investment-trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The agency fund is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations. The District's agency fund accounts for those student activity programs which have student participation in the activity and have students involved in the management of the program.

C. Measurement Focus

1. Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the District are included on the Statement of Net Position.

2. Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

1. Revenues – Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include local assessments, grants, entitlements, and donations. On an accrual basis, revenue from local assessments is recognized in the fiscal year for which the assessments are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: local assessments available as an advance, interest, grants, and student fees.

2. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization are not recognized in governmental funds.

- E. Encumbrances** - Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriations. All encumbrances lapse at year end except those which have been authorized to be carried forward.

- F. Interfund Transactions** - During the course of normal operations, the District has several transactions between funds including expenditures and transfers of resources to provide services. These transactions are reported as transfers. Transactions between funds which represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund loans receivable or payable.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- G. Inventories** - Food services inventories are valued at the lower of cost (first-in, first-out basis) or market. Inventories include the value of the U.S. Department of Agriculture commodities donated to the School Lunch Fund.
- H. Compensated Absences** - Under terms of union contracts and personnel administration policies, employees are granted vacation and sick time in varying amounts. Vacation time must be used by June 30th and unused sick time is only paid out to certain ed techs and secretaries who meet specific retirement criteria specified in the union contract.
- I. Use of Estimates** - Preparation of the District's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.
- J. Capital Assets** - Capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at estimated acquisition cost as of the date received. The District maintains a capitalization threshold of \$7,500. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land and land improvements and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	5-100 years
Furniture and Equipment	5-40 years
Vehicles	10-20 years

- K. Accrued Liabilities and Long-term Obligations** - All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, and reported as obligations of the governmental funds. The capital leases and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

- L. Comparative Data/Reclassifications** - Comparative data for the prior year has been presented only for certain funds in the financial statements in order to provide an understanding of the changes in financial position and operations of these funds. In addition, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- M. Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- N. Other Postemployment Benefits (OPEB)** - For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Maine Public Employees Retirement System Group Life Insurance Plan for State Employees and Teachers (SET Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- O. Fund Balance** - Governmental Fund fund balance is reported in five classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which those funds can be spent. The five classifications of fund balance for the Governmental Funds are as follows:
- *Nonspendable* – resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.
 - *Restricted* – resources with constraints placed on the use of resources which are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or; b) imposed by law through constitutional provisions or enabling legislation.
 - *Committed* – resources which are subject to limitations the government imposes on itself at its highest level of decision making authority, and that remain binding unless removed in the same manner.
 - *Assigned* – resources that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.
 - *Unassigned* – resources which have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriations, is used during the year by the District. All encumbrances lapse at year end except those authorized to be carried forward. These amounts are reported as assigned fund balance. The voters at the District budget meeting have the responsibility for committing fund balance amounts and likewise would be required to modify or rescind those commitments. For assigned fund balance amounts, the Superintendent has the authority to assign unspent budgeted amounts to specific purposes in the General Fund at year end. The Board of Directors approves the assigned amounts either before or after year end.

Although not a formal policy, when both restricted and unrestricted resources are available for use, it is the government's intent to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, it is the government's policy to use committed or assigned resources first, and then unassigned resources as they are needed.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

As of June 30, 2019, fund balance components consisted of the following:

	<u>Restricted</u>	<u>Assigned</u>
General Fund:		
Subsequent budget	\$ -	318,000
Reserves*	-	36,023
Mary E. Taylor Building Fund	5,132,210	-
School Construction Fund	14,151,753	-
Capital Reserve Fund	-	2,998,967
Other Governmental Funds:		
Grants and other purposes	252,139	-
Capital projects	236,482	-
Totals	\$ 19,772,584	3,352,990

In addition, the Other Governmental Funds had an unassigned fund deficit of \$38,745 at year-end.

*The actual amount approved in the 2020 budget for reserve transfer was \$75,000. The District cannot assign an amount of funds if the result of that assignment would cause a deficit in unassigned fund balance.

- P. Deferred Inflows and Outflows of Resources** - In addition to assets and liabilities, the statement of net position will sometimes report separate sections for deferred outflows of resources and deferred inflows of resources. These separate financial statement elements, deferred outflows of resources and deferred inflows of resources, represent a consumption or acquisition of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) or inflow of resources (revenue) until that time. The governmental activities have deferred outflows and inflows that relate to the net pension and other postemployment benefit liabilities, which include the District's contributions subsequent to the measurement date, which is recognized as a reduction of the respective liability in the subsequent year. They also include changes in assumptions, differences between expected and actual experience, and changes in proportion and differences between the District's contributions and proportionate share of contributions, which are deferred and amortized over the average expected remaining service lives of active and inactive members in the plan. Also included is the net difference between projected and actual earnings on plan investments, which is deferred and amortized over a five-year period.

STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

- A. Budgetary Information** - A budget is formally adopted for the General Fund each year through the passage of articles through a District-wide referendum vote, and is prepared on a basis consistent with accounting principles generally accepted in the United States of America except for teachers' salaries and benefits and Maine Public Employees Retirement System on-behalf payments. The level of control (level at which expenditures may not exceed budget) is the warrant article. Generally, all unexpended budgetary accounts lapse at the close of the fiscal year.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, CONTINUED

B. Overspent Appropriations

The following cost centers exceeded budgeted appropriations at June 30, 2019:

Other Instruction	\$ 4,538
Other	82,265

C. Deficit Fund Balance - At June 30, 2019, the following funds had a deficit fund balance:

Volvo Challenge	\$ 206
-----------------	--------

These deficits will be funded by future operating revenues.

RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft of, or destruction of assets, errors and omissions, and natural disasters for which the District either carries commercial insurance or participates in a public entity risk pool. The District participates in a public entity risk pool sponsored by the Maine School Management Association (MSMA) for Workers' Compensation coverage. Based on the coverage provided by this pool, as well as coverage provided by commercial insurance purchased, the District is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2019.

DEPOSITS

A. Deposits

Custodial Credit Risk-District Deposits: Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2019, the District reported deposits of \$24,549,150 with a bank balance of \$25,833,975. Of the District's bank balance of \$25,833,975, \$736,482 was covered by FDIC. The remaining \$25,097,493 was collateralized by underlying securities held by the bank in the District's name.

Deposits have been reported as follows:

Reported in governmental funds	\$ 24,491,817
Reported in fiduciary funds	<u>57,333</u>
Total deposits	<u>\$ 24,549,150</u>

Interest Rate Risk: The District does not have a formal policy with respect to interest rate risk. However, the District's practice is to invest excess funds in overnight repurchase agreements thereby eliminating interest rate risk.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2019 was as follows:

	Balance <u>06/30/18</u>	<u>Increases</u>	<u>Decreases</u>	Balance <u>06/30/19</u>
Governmental activities:				
Capital assets, not being depreciated:				
Construction in progress	\$ 1,069,829	13,480,457	-	14,550,286
Total capital assets, not being depreciated	1,069,829	13,480,457	-	14,550,286
Capital assets, being depreciated:				
Buildings and improvements	21,962,468	-	-	21,962,468
Furniture and equipment	806,647	-	-	806,647
Vehicles	1,097,928	86,650	-	1,184,578
Total capital assets, being depreciated	23,867,043	86,650	-	23,953,693
Less accumulated depreciation:				
Buildings and improvements	(7,702,922)	(704,744)	-	(8,407,666)
Furniture and equipment	(603,659)	(55,730)	-	(659,389)
Vehicles	(687,576)	(74,917)	-	(762,493)
Total accumulated depreciation	(8,994,157)	(835,391)	-	(9,829,548)
Capital assets being depreciated, net	14,872,886	(748,741)	-	14,124,145
Governmental capital assets, net	\$ 15,942,715	12,731,716	-	28,674,431

Depreciation expense was charged to governmental functions as follows:

Transportation	\$ 74,917
Facilities maintenance	747,564
School lunch program	12,910
Total depreciation expense	\$ 835,391

INTERFUND BALANCES

Individual interfund receivables and payables at June 30, 2019 were as follows:

	<u>Interfund receivables</u>	<u>Interfund payables</u>
General Fund	\$ -	1,688,169
Mary E. Taylor Building Fund	30	-
School Construction Fund	-	1,105,268
Capital Reserve Fund	2,998,967	-
Other Governmental Funds	-	205,560
Total all funds	\$ 2,998,997	2,998,997

During the normal operations of the District, most cash transactions occur in the General Fund; the use of interfund accounts ensures that activity is reflected in the proper funds.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

INTERFUND TRANSFERS

Individual fund transfers for the year ended June 30, 2019 were as follows:

	<u>Transfers in</u>	<u>Transfers out</u>
General Fund	\$ -	1,658,748
School Lunch Fund	60,000	-
Capital Projects Fund	-	-
Capital Reserve Fund	1,598,748	-
Total transfers	\$ 1,658,748	1,658,748

These transfers were to fund the School Lunch fund operating expenses and to set aside funds for major capital improvement projects.

SHORT-TERM DEBT

In the previous year, the District issued a bond anticipation note to finance activities related to the school construction project before long-term financing could be obtained. The note was drawn as needed up to \$6,000,000 and has an annual interest rate of 2.23%. Below is a summary of the current year transactions relating to this note:

	<u>Beginning balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>
Bond Anticipation Note	\$ 550,001	-	550,001	-

LONG-TERM DEBT

Long-term Debt - The following is a summary of long-term debt transactions of the District for the year ended June 30, 2019:

	<u>Beginning Balance, restated</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>	<u>Due within one year</u>
Bonds payable	\$ 34,203,708	4,897,000	643,122	38,457,586	2,145,122
Bond premium	3,009,847	307,651	244,508	3,072,990	312,224
Notes from direct borrowings	346,666	-	173,333	173,333	173,333
Capital leases	220,234	323,132	103,327	440,039	111,589
Total OPEB liability	3,229,521	-	113,593	3,115,928	-
Net pension liability	164,660	39,457	-	204,117	-
Total long-term debt	\$ 41,174,636	5,567,240	1,277,883	45,463,993	2,742,268

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

LONG-TERM DEBT, CONTINUED

Bonds payable and notes from direct borrowings at June 30, 2019 are comprised of the following individual issues:

	<u>Date of issue</u>	<u>Amount issued</u>	<u>Interest rate</u>	<u>Maturity date</u>	<u>Balance 06/30/19</u>
Bonds payable:					
CRES Project	5/05/08	\$ 14,791,797	2.0 - 5.5%	11/1/2031	8,360,586
Middle School Construction	6/11/18	25,200,000	4.0 - 5.0%	5/1/2039	25,200,000
MET Building Renovation – Series A	2/18/19	3,297,000	3.0 - 5.0%	5/1/2039	3,297,000
MET Building Renovation – Series B	2/18/19	1,600,000	3.5 - 4.0%	5/1/2039	1,600,000

Total bonds payable **\$ 38,457,586**

Notes from direct borrowings:

RES West Purchase	6/16/04	\$ 2,600,000	3.72%	5/31/2020	173,333
-------------------	---------	--------------	-------	-----------	---------

Total notes from direct borrowings **\$ 173,333**

The District has entered into various lease agreements to finance the cost of various food service equipment, computers, and school buses. These leases qualify as capital leases for accounting purposes and therefore have been recorded at the present value of the future minimum lease payments as of their inception. The following is a summary of equipment leased under capital lease agreements:

	<u>Date of issue</u>	<u>Amount issued</u>	<u>Interest rate</u>	<u>Maturity date</u>	<u>Balance 06/30/19</u>
Capital leases payable:					
Bus	8/6/15	\$ 85,540	2.87%	8/15/19	17,694
Two buses	10/26/16	169,968	2.56%	10/25/20	68,813
Computers	8/30/17	42,087	3.00%	9/15/19	14,044
Bus	3/26/18	58,936	5.05%	4/15/22	35,402
Bus	8/31/18	86,650	5.39%	9/15/22	67,604
Kitchen equipment	12/6/18	236,482	4.41%	7/15/30	236,482

Total capital leases payable **\$ 440,039**

The amount capitalized under capital leases as of June 30, 2019 was \$400,554 with related accumulated depreciation of \$97,399.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

LONG-TERM DEBT, CONTINUED

The annual requirements to amortize all long-term liabilities outstanding as of June 30, 2019 are as follows:

<u>Year ended June 30,</u>	<u>Bonds Payable</u>		<u>Notes from Direct Borrowings</u>		<u>Capital Leases</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2020	\$ 2,145,122	1,774,082	173,333	6,439	111,589	14,434
2021	2,148,122	1,636,219	-	-	78,829	14,531
2022	2,148,122	1,527,042	-	-	46,190	11,436
2023	2,148,122	1,417,551	-	-	35,463	9,150
2024	2,148,122	1,308,526	-	-	17,968	7,407
2025-2029	10,740,610	4,879,394	-	-	102,419	24,459
2030-2034	9,454,366	2,529,205	-	-	47,581	3,170
2035-2039	7,525,000	886,706	-	-	-	-
Totals	\$ 38,457,586	15,958,725	173,333	6,439	440,039	84,587

All debt service requirements are paid by the General Fund.

The statutes of the State of Maine provide, in part, that the aggregate principal amount of bonds and notes issued by a School Administrative District for capital outlay purposes shall not exceed, at any one time outstanding, the limit of indebtedness of the sum of 10% of the total of the last preceding state valuation of the member municipalities, plus an amount set by the State Board of Education at the time of initial approval of the school construction project not to exceed 4% of the state valuation of the participating municipalities. At June 30, 2019, the District's direct debt of \$38,630,919 was within the minimum statutory limit of 10% of the two participating municipalities.

PENSIONS

General Information about the Pension Plan

Plan Description - Employees of the District are provided with pensions through the Maine Public Employees Retirement System State Employee and Teacher Plan (SET Plan), a cost-sharing multiple-employer defined benefit pension plan, administered by the Maine Public Employees Retirement System (MPERS). Benefit terms are established in Maine statute. MPERS issues a publicly available financial report that can be obtained at www.mainepepers.org.

Benefits Provided - The SET Plan provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit. In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For SET members, normal retirement age is 60, 62, or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. MPERS also provides disability and death benefits, which are established by statute.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

PENSIONS, CONTINUED

Contributions - Employee contribution rates are defined by law or Board rule and depend on the terms of the plan under which an employee is covered. Employer contributions are determined by actuarial valuations. The contractually required contribution rates are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

SET Plan - Maine statute requires the State to contribute a portion of the District's contractually required contributions. Employees are required to contribute 7.65% of their annual pay. The School District's contractually required contribution rate for the year ended June 30, 2019, was 15.05% of annual payroll of which 3.97% of payroll was required from the District and 11.08% was required from the State. Contributions to the pension plan from the District were \$249,296 for the year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on projections of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating School Administrative Districts and the State.

SET Plan - At June 30, 2019, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 204,117
State's proportionate share of the net pension liability associated with the District	6,480,646
Total	\$ 6,684,763

At June 30, 2018, the District's proportion of the SET Plan was 0.0151%.

For the year ended June 30, 2019, the District recognized pension expense of \$945,644 and revenue of \$695,768 for support provided by the State for the SET Plan. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

PENSIONS, CONTINUED

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 6,234	-
Changes of assumptions	12,839	-
Net difference between projected and actual earnings on pension plan investments	-	26,536
Changes in proportion and differences between District contributions and proportionate share of contributions	17,719	-
District contributions subsequent to the measurement date	249,296	-
Total	\$ 286,088	26,536

An amount of \$249,296 is reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2020	15,928
2021	20,348
2022	(18,890)
2023	(7,130)

Actuarial Assumptions - The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>SET Plan</u>
Inflation	2.75%
Salary increases, per year	2.75% to 14.5%
Investment return, per annum, compounded annually	6.75%
Cost of living benefit increases, per annum	2.20%

Mortality rates were based on the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2012 to June 30, 2015.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

PENSIONS, CONTINUED

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Public Equities	30.0%	6.0%
US Government	7.5%	2.3%
Private Equity	15.0%	7.6%
Real Estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural Resources	5.0%	5.0%
Traditional Credit	7.5%	3.0%
Alternative Credit	5.0%	4.2%
Diversifiers	10.0%	5.9%
<u>Total</u>	<u>100.0%</u>	

Discount Rate - The discount rate used to measure the total pension liability was 6.75% for the SET Plan. The projection of cash flows used to determine the discount rates assumed that employee contributions will be made at the current contribution rate and that contributions from participating local districts will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.75% for the SET Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current rate:

<u>SET Plan</u>	1% Decrease <u>(5.75%)</u>	Current Discount Rate <u>(6.75%)</u>	1% Increase <u>(7.75%)</u>
District's proportionate share of the net pension liability	\$377,208	\$204,117	\$59,960

Pension Plan Fiduciary Net Position - Detailed information about the pension plan's fiduciary net position is available in the separately issued MPERS financial report.

Payables to the Pension Plan - None as of June 30, 2019.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – LIFE INSURANCE

General Information about the OPEB Plan

Plan Description - The School District sponsors a post-retirement benefit plan providing group term life insurance to retiring Teachers. The plan is a cost-sharing multiple-employer defined benefit OPEB plan administered by the Maine Public Employees Retirement System (MPERS). The MPERS Board of Trustees has the authority to establish and amend the benefit terms and financing requirements. MPERS issues a publicly available financial report that is available at www.mpers.org.

Benefits Provided - MPERS provides basic group life insurance benefits, during retirement, to retirees who participated in the plan prior to retirement for a minimum of 10 years. The level of coverage is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

Contributions - Premium rates are determined by the MPERS Board of Trustees to be actuarially sufficient to pay anticipated claims. The State of Maine is required to remit the total dollar amount of each year's annual required contribution. Contributions to the OPEB plan by the State of Maine on-behalf of the School District were \$13,015 for the year ended June 30, 2019. Employers and employees are not required to contribute to the OPEB plan.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the School District reported no liability related to the plan. The State of Maine's proportionate share of the net OPEB liability associated with the School District was \$142,632 as of June 30, 2019. The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on a projection of the School District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the School District's proportion was 0.00%.

For the year ended June 30, 2019, the School District recognized OPEB expense of \$13,015 and also revenues of \$13,015 for support provided by the State. At June 30, 2019, the School District reported no deferred outflows of resources nor deferred inflows of resources related to the OPEB plan.

Actuarial Assumptions - The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Salary increases	2.75% - 14.50%
Investment rate of return	6.75%

Mortality rates were based on the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – LIFE INSURANCE, CONTINUED

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study conducted for the period June 30, 2012 to June 30, 2015.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method which best estimates ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Public equities	70.0%	6.0%
Real estate	5.0%	5.2%
Traditional credit	15.0%	3.0%
US Government Securities	10.0%	2.3%
Total	100.0%	

Discount Rate - The rate used to measure the total OPEB liability for the plan was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined. Based on this assumption, the OPEB plans fiduciary net position was projected to be available to make all projected OPEB payments for current and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

OPEB Plan Fiduciary Net Position - Detailed information about the OPEB plan’s fiduciary net position is available in a separately issued MPERS financial report.

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – HEALTH INSURANCE

General Information about the OPEB Plan

Plan Description - The District sponsors a post-retirement benefit plan providing health insurance to retiring employees. The plan is a single-employer defined benefit OPEB plan administered by the Maine Education Association Benefits Trust (MEABT). The State Legislature has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Benefits Provided - MEABT provides healthcare insurance benefits for retirees and their dependents. The employee must have participated in the MEABT health plan for the 12 months prior to retirement and have 10 years of continuous active service and enrollment in the health plan (under age 50), or 5 years of continuous active service and enrollment in the health plan (age 50 or above), in order to be eligible for postretirement benefits. The retiree is eligible for a State subsidy of 45% of the blended single premium for the retiree only. Under State laws, the blended premium is determined by blending rates for active members and retired members. The retiree pays 55% of the blended premium rate for coverage selected. Spouses must contribute 100% of the blended premium amounts. Thus, the total premium is paid for by both the State and the retiree and or spouse.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – HEALTH INSURANCE, CONTINUED

Employees Covered by Benefit Terms – At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	76
Inactive employee entitled to but not yet receiving benefits	-
Active employees	<u>140</u>
Total	<u>216</u>

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The District's total OPEB liability of \$3,115,928 was measured as of June 30, 2018, and was determined by an actuarial valuation as of that date.

Changes in the Total OPEB Liability

Balance at June 30, 2018	\$ 3,229,521
Changes for the year:	
Service cost	26,536
Interest	114,176
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions or other inputs	(119,561)
Benefit payments	<u>(134,744)</u>
Net changes	<u>(113,593)</u>
Balance at June 30, 2019	\$ <u>3,115,928</u>

Change in assumptions reflects a change in the discount rate from 3.58% to 3.87%.

For the year ended June 30, 2019, The District recognized OPEB expense of \$30,399. At June 30, 2019, The District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumption or other inputs	\$ -	95,649
District contributions subsequent to measurement date	<u>139,568</u>	-
Total	<u>\$ 139,568</u>	<u>95,649</u>

\$139,568 is reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – HEALTH INSURANCE, CONTINUED

Year ended June 30:	
2020	\$ (23,912)
2021	(23,912)
2022	(23,912)
2023	(23,913)

Actuarial Assumptions - The total OPEB liability in the June 30, 2018 actuarial valuation for the total OPEB liability was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	Not reported
Salary increases	2.75% - 14.50% per year
Discount rate	3.87% per annum
Healthcare cost trend rates - Pre-Medicare	5.55% for 2018 grading over 15 years to 3.73%
Healthcare cost trend rates - Medicare	3.72% for 2018 grading over 15 years to 2.81%
Retirees' share of the benefit related costs	55% of the blended premium rate with a State subsidy for the remaining 45% of the blended premium rate

Mortality rates were based on the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period June 30, 2012 through June 30, 2015.

Discount Rate - The rate used to measure the total OPEB liability was 3.87% per annum. Since the plan is pay as you go and is not funded, the discount rate was based upon high quality AA/Aa or higher bond yields in effect for 20 years, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the District's total OPEB liability calculated using the discount rate of 3.87%, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.87%) or 1 percentage-point higher (4.87%) than the current rate:

	1% Decrease (2.87%)	Discount Rate (3.87%)	1% Increase (4.87%)
Total OPEB liability	\$ 3,560,775	3,115,928	2,753,602

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

OTHER POSTEMPLOYMENT BENEFITS (OPEB) – HEALTH INSURANCE, CONTINUED

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the District’s total OPEB liability calculated using the healthcare cost trend rates, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

		1% Decrease	Healthcare Cost Trend Rates	1% Increase
Total OPEB liability	\$	2,736,192	3,115,928	3,580,793

PRIOR PERIOD RESTATEMENT

In the prior year, certain data related to the OPEB liability for health insurance was unknown and not able to be accurately estimated. As such, no liability was reported. In the current year, management elected to restate the prior year financials to include information that has become available. Adjustments to net position as of July 1, 2018 were as follows:

		Governmental Activities
Net position, July 1, 2018, as previously reported	\$	7,560,685
Recognition of OPEB liability for health insurance		(3,229,521)
Recognition of deferred outflows related to the OPEB liability for health insurance		134,744
Net position, July 1, 2018, as restated	\$	4,465,908

NET POSITION

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital leases payable and adding back any unspent proceeds. The District’s net investment in capital assets was calculated as follows at June 30, 2019:

		Governmental activities
Capital assets	\$	38,503,979
Accumulated depreciation		(9,829,548)
Bonds payable		(38,457,586)
Bond premium		(3,072,990)
Notes form direct borrowings		(173,333)
Unspent bond and lease proceeds		19,375,515
Capital leases payable		(440,039)
Total net investment in capital assets	\$	5,905,998

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Basic Financial Statements, Continued

BUDGETARY ACCOUNTING

Through June 30, 2019, the District did not budget for expenditures for teacher summer salaries or accrued payroll on an accrual basis as required by generally accepted accounting principles (GAAP). The following is a reconciliation of the General Fund GAAP and budgetary fund balances.

Fund balance – June 30, 2019 - GAAP Basis (Statement 3)	\$ 354,023
<u>Teacher summer salaries and accrued hourly payroll</u>	<u>1,361,223</u>
<u>Fund balance - June 30, 2019 - budgetary basis</u>	<u>\$ 1,715,246</u>

The following is a reconciliation of the net change in fund balance, GAAP basis, and budgetary basis.

Net change in fund balance - budgetary basis (Statement 6)	\$ (254,900)
Reconciliation to budgetary basis:	
<u>Change in accrued teacher summer salaries and accrued hourly payroll</u>	<u>(86,827)</u>
<u>Net change in fund balance - GAAP basis (Statement 4)</u>	<u>\$ (341,727)</u>

Additionally, as required by generally accepted accounting principles (U.S. GAAP), the District has recorded a revenue and an expenditure for Maine Public Employees Retirement and life insurance contributions made by the State of Maine on behalf of the District. These amounts have not been budgeted in the General Fund and result in a difference in reporting on a budgetary basis of accounting vs. reporting under accounting principles generally accepted in the United States of America of \$932,961. These amounts have been included as an intergovernmental revenue and an education expense/expenditure on Statement 2 and Statement 4 (GAAP basis). There is no effect on the net position/fund balance at the end of the year.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Required Supplementary Information

Schedule of District's Proportionate Share of the Net Pension Liability
Maine Public Employees Retirement System State Employee and Teacher Plan (SET)

Last 10 Fiscal Years*

<u>SET Plan</u>	<u>2019**</u>	<u>2018**</u>	<u>2017**</u>	<u>2016**</u>	<u>2015**</u>
District's proportion of the net pension liability	0.0151%	0.0113%	0.0152%	0.0121%	0.0139%
District's proportionate share of the net pension liability	\$ 204,117	164,660	268,161	163,297	150,490
State's proportionate share of the net pension liability associated with the District	6,480,646	6,953,342	8,511,885	6,481,267	4,918,991
Total	\$ 6,684,763	7,118,002	8,780,046	6,644,564	5,069,481
District's covered payroll	\$ 6,086,303	5,924,974	5,834,998	5,631,745	5,258,155
District's proportionate share of the net pension liability as a percentage of its covered payroll	3.35%	2.78%	4.60%	2.89%	2.86%
Plan fiduciary net position as a percentage of of the total pension liability	82.90%	80.78%	76.21%	81.18%	83.91%

* Only five years of information available.

** The amounts presented for each fiscal year were determined as of the prior fiscal year.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Required Supplementary Information, Continued

Schedule of District Contributions - Pension
Maine Public Employees Retirement System State Employee and Teacher Plan (SET)

Last 10 Fiscal Years*

SET Plan	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 249,296	241,626	199,079	196,056	149,241	139,368
Contributions in relation to the contractually required contribution	(249,296)	(241,626)	(199,079)	(196,056)	(149,241)	(139,368)
Contribution deficiency (excess)	-	-	-	-	-	-
District's covered payroll	\$ 6,279,491	6,086,303	5,924,974	5,834,998	5,631,745	5,258,155
Contributions as a percentage of covered payroll	3.97%	3.97%	3.36%	3.36%	2.65%	2.65%

* Only six years of information available.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Required Supplementary Information, Continued

Schedule of District's Proportionate Share of the Net OPEB Liability

Last 10 Fiscal Years*

	<u>2019</u>	<u>2018</u>
District's proportion of the net OPEB liability	0.00%	0.00%
District's proportionate share of the net OPEB liability	\$ -	-
State's proportionate share of the net OPEB liability associated with the District	142,632	114,531
Total	\$ 142,632	114,531
 Plan fiduciary net position as a percentage of of the total OPEB liability	 48.04%	 47.29%

* Only two years of information available. Amounts presented for each fiscal year were determined as of the end of the previous fiscal year.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Required Supplementary Information, Continued

Schedule of Changes in the District's Total OPEB Liability and Related Ratios – Health Insurance
 Last 10 Fiscal Years*

		<u>2019</u>
Total OPEB Liability		
Service cost	\$	26,536
Interest		114,176
Changes of benefit terms		-
Differences between expected and actual experience		-
Changes of assumptions or other inputs		(119,561)
Benefit payments		<u>(134,744)</u>
Net change in total OPEB Liability		<u>(113,593)</u>
Total OPEB liability - beginning		<u>3,229,521</u>
Total OPEB liability - ending	\$	<u>3,115,928</u>
Covered-employee payroll	\$	6,496,801
Total OPEB liability as a percentage of covered-employee payroll		47.96%

* Only one year of information available.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Notes to Required Supplementary Information

Changes of Benefit Terms (Pension) - None

Changes of Assumptions (Pension) - The following are changes in actuarial assumptions used in the most recent valuations:

	<u>2018</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Discount rate	6.75%	6.875%	7.125%	7.125%	7.250%
Inflation rate	2.75%	2.75%	3.50%	3.50%	3.50%
Salary increases	2.75-14.50%	2.75-14.50%	3.50-13.50%	3.50-13.50%	3.50-13.50%
Cost of living increases	2.20%	2.20%	2.55%	2.55%	2.55%

Mortality rates:

In 2015, mortality rates were based on the RP2000 Combined Mortality Table projected forward to 2015 using Scale AA. In 2016 and going forward, mortality rates were based on the RP2014 Total Data Set Health Annuitant Mortality Table.

** This schedule is intended to show information for ten years, but only the years in which changes occurred have been displayed. Additional years' information will be displayed as it becomes available.*

Changes of Benefit Terms (OPEB – Life Insurance) - None

Changes of Assumptions (OPEB – Life Insurance) - The following are changes in actuarial assumptions used in the most recent valuations:

	<u>2018</u>	<u>2017</u>
Discount rate	6.75%	6.875%
Inflation rate	2.75%	2.75%
Salary increases	2.75-14.50%	2.75-14.50%

Changes of Benefit Terms (OPEB – Health Insurance) - None

Changes of Assumptions (OPEB – Health Insurance) - Changes of assumptions and other inputs reflects the changes in the discount rate each period. The following are the discount rates used in each period:

<u>Fiscal Year</u>	Discount Rate
2019	3.87%
2018	3.58%

COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

These statements provide a more detailed view of the "basic financial statements" presented in the preceding subsection.

Combining statements are presented when there is more than one of a given fund type.

GENERAL FUND

The General Fund is the general operating fund of the District. All revenues that are not allocated by law or contractual agreement to another fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs that are not paid through other funds.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
General Fund
Comparative Balance Sheets
June 30, 2019 and 2018

	2019	2018
ASSETS		
Cash and cash equivalents	\$ 3,495,230	2,354,804
Accounts receivable	1,699	11,142
Due from other governments	27,885	154,274
Total assets	3,524,814	2,520,220
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accrued wages and benefits	1,361,223	1,274,396
Accounts payable	121,399	56,332
Interfund loans payable	1,688,169	493,742
Total liabilities	3,170,791	1,824,470
Fund balance:		
Assigned	354,023	593,000
Unassigned	-	102,750
Total fund balance	354,023	695,750
Total liabilities and fund balance	\$ 3,524,814	2,520,220

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
General Fund
Statement of Revenues, Expenditures, and Changes in Fund Balance -
Budget and Actual - Budgetary Basis
For the year ended June 30, 2019

	2019		Variance positive (negative)
	Budget	Actual	
Revenues:			
Local assessments:			
Camden	\$ 7,732,758	7,732,758	-
Rockport	6,555,413	6,555,413	-
Total local assessments	14,288,171	14,288,171	-
Intergovernmental:			
State allocation	710,833	683,665	(27,168)
State agency clients	6,800	3,496	(3,304)
Total intergovernmental	717,633	687,161	(30,472)
Charges for services:			
Tuition	32,000	88,859	56,859
Transportation	238,213	222,255	(15,958)
Total charges for services	270,213	311,114	40,901
Investment income:			
General investment earnings	2,000	25,830	23,830
Total investment income	2,000	25,830	23,830
Other revenues:			
Rentals	75,000	75,219	219
Miscellaneous revenue	-	9,384	9,384
Total other revenues	75,000	84,603	9,603
Total revenues	15,353,017	15,396,879	43,862

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
General Fund
Statement of Revenues, Expenditures, and Changes in Fund Balance -
Budget and Actual - Budgetary Basis, Continued

	2019		Variance positive (negative)
	Budget	Actual	
Expenditures:			
Current:			
Administration:			
School Board	\$ 121,515	68,689	52,826
Office of Superintendent	395,327	393,085	2,242
K-4 Principal Office	351,409	351,658	(249)
5-8 Principal Office	372,403	364,747	7,656
Total administration	1,240,654	1,178,179	62,475
Regular instruction:			
Instructional services K-4	2,562,413	2,600,135	(37,722)
Instruction services 5-8	2,576,292	2,409,007	167,285
ESL	91,633	89,301	2,332
Horizons Program	67,458	70,690	(3,232)
Total regular instruction	5,297,796	5,169,133	128,663
Other instruction:			
Summer School	7,838	7,912	(74)
K-4 Extra/Co-curricular	10,835	9,947	888
5-8 Extra/Co-curricular	91,225	96,577	(5,352)
Total other instruction	109,898	114,436	(4,538)
Student and staff support:			
Guidance K-4	157,064	154,705	2,359
Guidance 5-8	188,876	184,762	4,114
Health services	168,885	177,308	(8,423)
Curriculum development	75,564	68,229	7,335
Instructional training	11,606	11,826	(220)
Library K-4	110,008	108,553	1,455
Library 5-8	106,036	105,535	501
Technical services	204,171	202,391	1,780
Assessment	10,800	11,138	(338)
Total student and staff support	1,033,010	1,024,447	8,563
Special education:			
Instructional services	1,840,019	1,819,446	20,573
Administration	292,735	263,864	28,871
State agency client grant	6,500	8,067	(1,567)
Total special education	2,139,254	2,091,377	47,877
Facilities and maintenance:			
K-4 operation and maintenance	711,798	725,625	(13,827)
5-8 operation and maintenance	964,103	890,899	73,204
Total facilities and maintenance	1,675,901	1,616,524	59,377

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
General Fund
Statement of Revenues, Expenditures, and Changes in Fund Balance -
Budget and Actual - Budgetary Basis, Continued

	2019		Variance positive (negative)
	Budget	Actual	
Expenditures, continued			
Current, continued:			
Transportation	\$ 739,446	665,360	74,086
Total transportation	739,446	665,360	74,086
Other	65,000	147,265	(82,265)
Debt service	1,986,310	1,986,310	-
Total expenditures	14,287,269	13,993,031	294,238
Excess (deficiency) of revenues over (under) expenditures	1,065,748	1,403,848	338,100
Other financing sources (uses):			
Budgeted use of fund balance	593,000	-	(593,000)
Transfer to Capital Reserve Fund	(1,598,748)	(1,598,748)	-
Transfer to School Lunch	(60,000)	(60,000)	-
Total other financing sources (uses)	(1,065,748)	(1,658,748)	(593,000)
Net change in fund balance - budgetary basis	-	(254,900)	(254,900)
Reconciliation to GAAP basis:			
Change in accrued summer salaries		(86,827)	
Net change in fund balance		(341,727)	
Fund balance, beginning of year		695,750	
Fund balance, end of year	\$	354,023	

NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trust or major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Nonmajor Special Revenue Funds
Combining Balance Sheet
June 30, 2019

	School Lunch Fund	School Grants and Other Programs	Total
ASSETS			
Cash and equivalents	\$ 236,490	272,239	508,729
Due from other governments	9,912	161,802	171,714
Inventory	10,174	-	10,174
Total assets	256,576	434,041	690,617
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accrued wages and benefits	8,816	19,260	28,076
Unearned revenues	7,105	-	7,105
Interfund payables	42,712	162,848	205,560
Total liabilities	58,633	182,108	240,741
Fund balances:			
Restricted	236,482	252,139	488,621
Unassigned	(38,539)	(206)	(38,745)
Total fund balances	197,943	251,933	449,876
Total liabilities and fund balances	\$ 256,576	434,041	690,617

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Nonmajor Special Revenue Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the year ended June 30, 2019

	School Lunch Fund	School Grants and Other Programs	Totals
Revenues:			
Intergovernmental	\$ 118,799	479,161	597,960
Charges for services	134,609	-	134,609
Investment income	-	2,869	2,869
Other income	278	117,003	117,281
Total revenues	253,686	599,033	852,719
Expenditures:			
Current:			
Food service	338,897	-	338,897
Recreation - cultural	-	90,639	90,639
Education	-	493,952	493,952
Total expenditures	338,897	584,591	923,488
Excess (deficiency) of revenues over (under) expenditures	(85,211)	14,442	(70,769)
Other financing sources:			
Proceeds from capital leases	236,482	-	236,482
Transfer from General Fund	60,000	-	60,000
Total other financing sources	296,482	-	296,482
Net change in fund balance - budgetary basis	211,271	14,442	225,713
Reconciliation to GAAP basis:			
Change in accrued payroll	(1,289)	-	(1,289)
Net change in fund balance	209,982	14,442	224,424
Fund balances (deficits), beginning of year	(12,039)	237,491	225,452
Fund balances, end of year	\$ 197,943	251,933	449,876

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
School Grants and Other Programs
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
For the year ended June 30, 2019

	Fund balances (deficits) beginning of year	Program revenues		Program expenditures	Fund balances (deficits) end of year
		Federal	Other		
Federal and state programs (200):					
Title IA *	\$ -	151,105	-	151,105	-
Title IIA*	-	107,845	-	107,845	-
Title VI (Rural)	-	464	-	464	-
Local Entitlement *	-	218,625	-	218,625	-
Local Entitlement - Preschool	-	1,122	-	1,122	-
MaineCare	4,364	-	-	-	4,364
Proficiency Grant	-	-	-	-	-
Total federal and state programs	4,364	479,161	-	479,161	4,364
Other programs (900):					
Bisbee Sport Fund	66,948	-	103,022	90,639	79,331
MBNA ADF Fund	61,259	-	836	414	61,681
R. Clark Bequest	52,352	-	574	390	52,536
Emily Hall Fund	42,983	-	475	-	43,458
HR Support	(467)	-	14,872	12,170	2,235
Influenza Grant	3,591	-	20	1,817	1,794
MLTI Insurance	6,264	-	69	-	6,333
Food Champs	305	-	3	-	308
Friends of MSAD 28	98	-	1	-	99
Volvo Challenge	(206)	-	-	-	(206)
Total other programs	233,127	-	119,872	105,430	247,569
Total	\$ 237,491	479,161	119,872	584,591	251,933

* Program revenues and expenditures vary from Statement 4 as a result of accrued payroll liabilities and related receivables, which are not considered under the basis of accounting reflected above.

FIDUCIARY FUNDS

Fiduciary Funds account for assets held by the District in a trustee or agent capacity. These include Agency Funds. Agency Funds are custodial in nature and do not measure the results of operations.

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Fiduciary Funds
Combining Statement of Net Position
June 30, 2019 and 2018

	Rockport Elementary School Activity Funds	Middle School Activity Funds	Totals	
			2019	2018
ASSETS				
Cash and cash equivalents	\$ 6,403	50,930	57,333	51,193
Total assets	6,403	50,930	57,333	51,193
LIABILITIES				
Amounts held for student groups	6,403	50,930	57,333	51,193
Total liabilities	\$ 6,403	50,930	57,333	51,193

SCHEDULES

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Agency Fund - Rockport Elementary School Activity Funds
Statement of Cash Receipts, Disbursements, and Changes in Cash Balances
For the year ended June 30, 2019

	Balances (deficits) beginning of year	Receipts	Disbursements	Balances (deficits) end of year
CRES Garden	\$ 322	1,881	2,119	84
Destination imagination	36	-	-	36
Grade 4	(177)	-	-	(177)
Interest	43	102	87	58
Kiln project	641	-	-	641
Miscellaneous	(51)	-	-	(51)
Nursing	249	21	39	231
PMAG	(131)	652	598	(77)
Postage	(64)	-	-	(64)
Principal account	3,956	3,003	4,351	2,608
School store	245	-	-	245
Schools that shine	986	-	-	986
Spectrum	14	26	-	40
Student council	30	-	-	30
Wellness	2,944	1,000	1,595	2,349
Bisbee	(1)	-	-	(1)
Library	(10)	-	-	(10)
Sunshine	(52)	-	-	(52)
Social work	200	25	75	150
Second grade books	-	627	626	1
4th Grade memory book	(624)	-	-	(624)
Totals	\$ 8,556	7,337	9,490	6,403

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Agency Fund - Camden-Rockport Middle School
Statement of Cash Receipts, Disbursements, and Changes in Cash Balances
For the year ended June 30, 2019

	Balances (deficits) beginning of year	Receipts	Disbursements	Balances (deficits) end of year
5th grade	\$ 204	1,543	1,537	210
6th grade	(64)	2,176	1,745	367
7th grade	2,656	4,776	5,063	2,369
8th grade	(580)	4,421	4,261	(420)
8th grade trip	-	6,779	6,180	599
Administration	847	4,648	4,437	1,058
Athletics	775	-	-	775
Band	2,415	1,313	3,166	562
Chorus	1,208	-	355	853
Great East festival	-	6,791	5,531	1,260
Intramurals	129	-	-	129
Japan exchange	6,881	49,534	45,672	10,743
Kieve	(1)	-	-	(1)
Library	575	167	-	742
MLTI Project	-	2,899	-	2,899
Musical	9,502	-	-	9,502
Nursing	316	-	-	316
Other	-	2,194	1,717	477
School Store Fund	298	-	-	298
Special Education	3	-	-	3
Stepping with the Stones Award	100	-	-	100
Student activities	6,191	6,420	6,675	5,936
Student council	725	172	-	897
Sunshine Fund	99	70	80	89
Sports Account	1,723	4,936	3,712	2,947
Theatrical	3,520	3,899	3,738	3,681
Wellness	2,685	1,578	2,244	2,019
Yearbook	2,430	3,528	3,438	2,520
Totals	\$ 42,637	107,844	99,551	50,930

MAINE SCHOOL ADMINISTRATIVE DISTRICT NO. 28
Schedule of Expenditures of Federal Awards
For the year ended June 30, 2019

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Pass- through/ Grantor Number	Total Federal Expenditures	Cluster Totals	Passed Through to Subrecipients
U. S. Department of Education, passed through Maine					
Department of Education:					
Title 1A Disadvantaged	84.010	3107	\$ 156,399		-
Special Education Cluster:					
State Grants - Individuals with Disabilities Education Act	84.027	3046	218,625		-
Preschool Grant	84.173	6427	1,122		-
Total Special Education Cluster				219,747	
Rural Education Achievement Program	84.358	3005	464		-
Supporting Effective Instruction	84.367	3042	107,845		-
Total U. S. Department of Education			484,455		-
U. S. Department of Agriculture, passed through					
Maine Department of Education:					
Child Nutrition Cluster:					
National School Lunch Program	10.555	3024	78,782		-
School Breakfast Program	10.553	3014	17,410		-
National School Lunch Program - Donated Commodities	10.555	N/A	21,034		-
Total Child Nutrition Cluster				117,226	
Total U. S. Department of Agriculture			117,226		-
Totals			\$ 601,681		-